

EAGLE QUARTER II NEWBURY

DESIGN AND ACCESS STATEMENT

2023



EAGLE QUARTER II, NEWBURY DESIGN AND ACCESS STATEMENT

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1. INTRODUCTION

EAGLE QUARTER II, NEWBURY
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1.1 EXECUTIVE SUMMARY

- 1.1.1 This document has been prepared on behalf of Lochailort Newbury Ltd in support of its proposals to redevelop the Kennet Shopping Centre within the heart of Newbury, in Berkshire.
- 1.1.2 The existing shopping centre is very much 'of its day', having been built in the 1980's. It is a covered shopping mall who's use has become largely obsolete over time as retail trends have changed, and what is now left in place is a tired and homogenous building which denies the opportunity for natural permeability through the site, and which has had impacts over time on the vibrancy of the streets that surround it. At an architectural level, the shopping centre draws it's inspiration from the large number of centre's being built at the time, and tends towards a generic 'shopping centre' aesthetic rather than having any obvious regard to the historical fabric and patterns of Newbury within which it sits.
- 1.1.3 The design vision for the project is to create a new mixed use neighbourhood around newly formed streets and spaces that 'stitch' Newbury back together re connecting direct transport nodes with historical spaces and allows for a more enjoyable, safe, and vibrant pedestrian experience of Newbury.
- 1.1.4 This design document illustrates the history of Newbury, beginning in the 15th Century when the site was renown across the Europe for the production of high quality cloth, through its subsequent reinventions in the 18th Century where it industrialised, and until the mid 20th Century when it was named 'a manufacturing base for the War effort'.
- 1.1.5 This site in particular sits outside of but adjacent to the historical centre, and we look backwards for clues that we have used to inform the sites patterns and rhythms.

- 1.1.6 This document is structured for the ease of the reader as follows.
- The existing site it's history and evolution.
- An analysis of the existing site
- A brief history of Newbury: lessons and observations
- Historical patterns of development
- · Planning Policy overview
- Constraints and Opportunities
- Consultation
- Scheme evolution: 2020 2023
- Design Principles
- Design Proposals
- 1.1.7 The planning application is for the redevelopment of the Kennet Centre comprising the partial demolition of the existing buildings on site and the development of new residential dwellings (Use Class C3) and residents' ancillary facilities; commercial, business and service floorspace including office (Class E(a,b,c,d,e,f and g)); access, parking and cycle parking, landscaping and open space; sustainable energy installations; associated works, and alterations to the retained Vue Cinema and multi- storey car park.
- 1.1.8 For greater depth of understanding around the myriad of technical issues that have been considered in the development of these proposals, please refer to the various specialist reports that accompany the planning submission.



Proposed Development - Block Plan

1.2 PROJECT TEAM

LOCHAILORT **Lochailort Newbury Ltd** Applicant ColladoCollins Architects Architect ColladoCollins ROBERT ADAM Architect **Robert Adam Architectural Consultancy ENVIRONMENT Energy & Sustainability Environmental Economic Ltd ECONOMICS** Landscape & Public Realm **Fabrik** MONTAGU Heritage Montagu Evans **Visual Representations AVR London W**aterman Waterman Group **Transport Cost Management** Colliers Colliers Viability Rapleys RAPLEYS **Fire Consultants** BB7 **BB7 Fire Safety Services**

Point 2 Surveyors Itd

Robert Bird Group

Ecological Planning & Research



POINT

Robert Bird Group

6 · Eagle Quarter II, Newbury

Daylight

Ecology

Risk & Drainage

Structural Engineering, Flood

1.3. NEWBURY THROUGH THE AGES

- 1.3.1 Since its formation in 1086, Newbury has developed and succeeded in large part as a result of its ability to respond to external circumstances and opportunities. Originally a small market town located on the Kennet, and by the 12th Century a major toll road, Newbury has always enjoyed success that comes from its location and proximity to the river, and later, through the introduction of the railway. Its Royal ascent was granted by King Edward IV, son of the Duke of York who owned Newbury during the tumultuous War of the Roses. The town continued to grow in wealth and by the 15th century and well into the 16th century, had established itself as a major European centre in the wool and cloth industry, creating yarns and exporting these across the continent. In 1611, alongside the Royal Charter, the Council was established and a Guildhall built in Market Place, the centre of the trading community.
- 1.3.2 By the 17th century, the English Civil War resulted in the decline of the cloth trade in Newbury and its relocation to Yorkshire. Ever enterprising, in 1723 the Kennet was strengthened through Newbury with deeper excavations and bank work such that it became an inland port which heralded the next transformational stage for Newbury's ongoing development. The river allowed industry to flourish and by 1790 the first large engineering works was established by William Plenty - known as The Eagle Iron Works, in the middle of what is now the Kennet Shopping Centre. By 1830 a further 5 foundries had taken root in Newbury and industrial enterprise continued well into the mid 19th century, with Vickers Armstrong one of the last manufacturing businesses to establish here, making key parts for the Spitfire and Hurricane aeroplanes in support of the war effort.
- 1.3.3 A consequence of the rapid industrialisation of Newbury was the provision of public houses with 75 opening in this period, leading to the social reformers and temperance movement slowly closing a good many of them
- 1.3.4 Like many similar towns in Britain, Newbury suffered an industrial decline from the late 19th century onwards. The next major development saw the arrival of the

- Kennet Centre in 1967 which was completed some 13 years later in 1980.
- 1.3.5 The reason for spending a moment to describe Newbury's journey from 1086 to the current day is to allow us to observe its constant knack for re-invention. Its ability to move with the times and to maintain its vibrancy and attractiveness by understanding how social and economic change, so often a challenge, might be seen as an opportunity. We are now at a point of change as a result of the structural change in shopping and living, and how technology is driving new ways of working, eating, communicating and living.
- 1.3.6 The Kennet Centre sits at the heart of Newbury and right in the middle of all of the history sketched above. Indeed Eagle iron Works was located in the middle of this site.
- 1.3.7 Our design proposals re-establish the streets and spaces that once allowed and fostered this melee of activity and industry. The uses that we propose include employment spaces for new small and medium sized enterprises, shops and cafes aimed at local and independent operators, supporting the next generation of Newbury's entrepreneurs. The living accommodation is aimed at those who want to live in town not out-of-town and to enjoy (and to contribute to) all of the economic, social and cultural benefits that Newbury has to offer. The residents will bring life into the heart of Newbury and will be a positive part of the next period of Newbury's constant reinvention, very much in the spirit of all that has gone before.



Figure 1. Proposed Development - Masterplan

2. ASSESSMENT

EAGLE QUARTER II, NEWBURY
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2.1. SITE LOCATION

2.1.1 Newbury is a market town in the county of Berkshire. The area plays a key role as administrative headquarters of West Berkshire and spans the River Kennet and the Kennet and Avon Canal. Newbury lies on the edge of the Berkshire Downs; part of the North Wessex Downs Area of outstanding natural beauty, 3 miles (5 km) north of the Hampshire-Berkshire county boundary.

The town centre includes the 15th century St Nicolas Church, along with several 17th and 18th century listed buildings.

2.1.2 The local economy is closely related to the eastern M4 corridor which serves as a direct link to London.

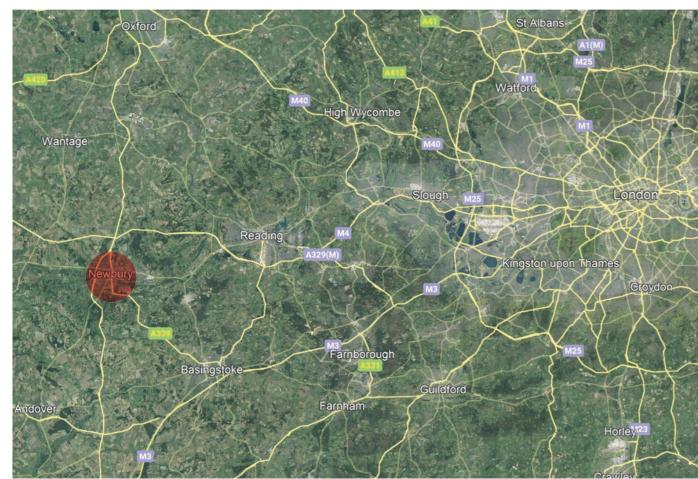


Figure 1. Newbury location

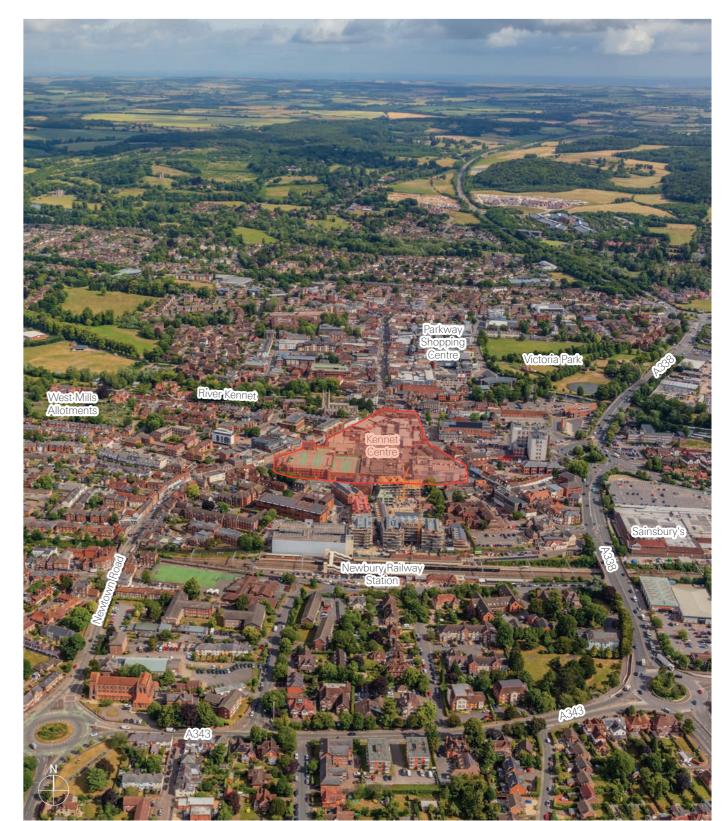
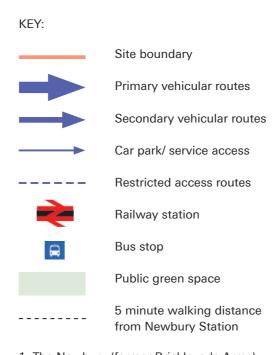


Figure 2. Local area context - aerial view looking north

2.2. EXISTING SITE

- 2.2.1 The application site is located in the centre of Newbury and is approximately 2.2 hectares in size, with the southern edge defined by Market Street, the eastern edge by Cheap Street/ Market Place, and the western edge by Bartholomew Street. On the north edge, the site boundary adjoins dense historic built form fronting Bartholomew Street, Market Place and Mansion House Street. This part of the site contains a large percentage of listed buildings, including Grade II Listed Newbury Town Hall.
- 2.2.2 Most of the site is occupied by the Kennet Centre, a largely disused shopping centre build in the 1970s-80s. A VUE cinema is located on the south-east corner and a multistorey car park on the south-west corner, accessed off Bartholomew Street.
- 2.2.3 The site boundary excludes several existing buildings located within the triangular site: Grade II listed pubs Catherine Wheel Inn and The Newbury (former Bricklayers Arms), 33-34 Cheap Street, and 11-15 Market Place.
- 2.2.4 The site lies within the a few minutes walking distance of Newbury railway station, and has excellent transport links. The green open spaces of Victoria Park and the Kennet River are located within a 5-10 minute walk of the site.
- 2.2.5 The nature of the existing development on site is largely internally facing and impenetrable when closed. It turns its back on the outlying streets, and in combination with the cinema and multi-storey car park, has had a 'deadening' effect on this large part of the town centre.



- 1. The Newbury (former Bricklayer's Arms)
- 2. Catherine Wheel/ 33-34 Cheap Street
- 3. 11-15 Market Place

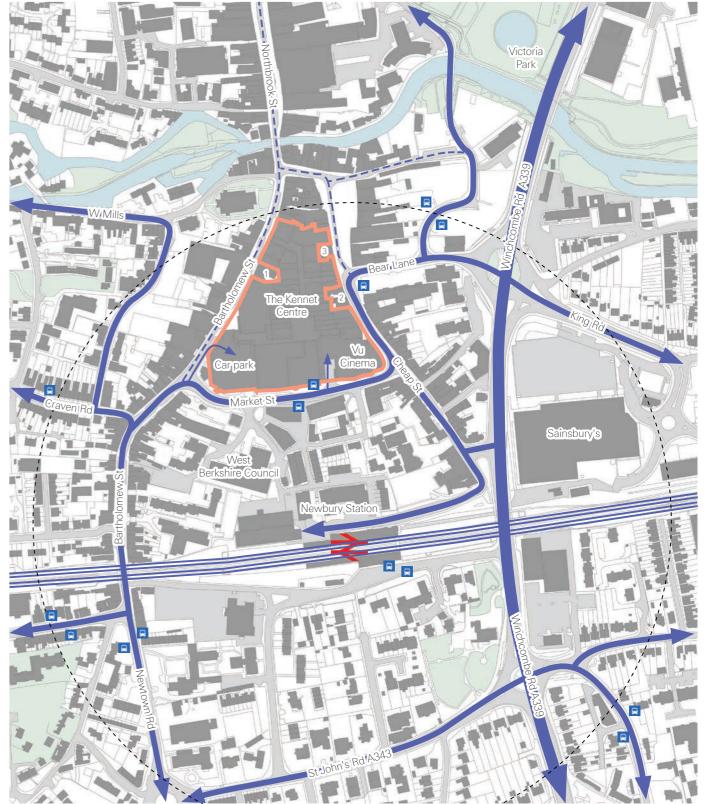
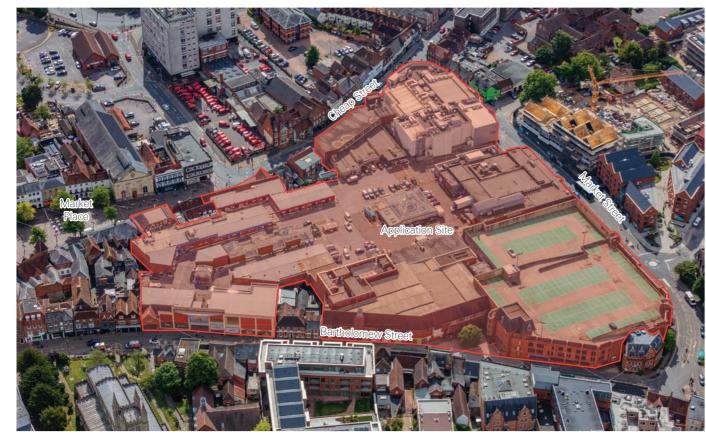


Figure 3. Existing site diagram

2.3. AERIAL VIEWS OF THE SITE



1. Aerial view of site looking north



2. Aerial view of site looking east

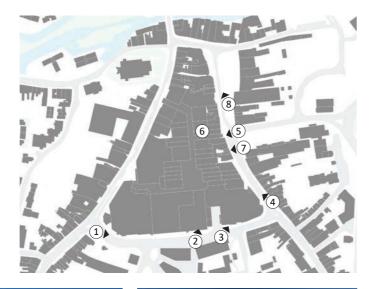


3. Aerial view of site looking sou



4. Aerial view of site looking west

2.4. EXISTING SITE PHOTOS











7. The Catherine Wheel pub







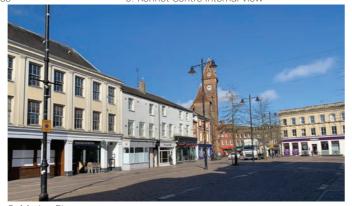
8. Market Place



1. Car park viewed from Bartholomew Street







7. Bartholomew Street north







8. Town Hall







9. St Nicolas Church

2.5. ACCESS AND PERMEABILITY

- 2.5.1 The Kennet Shopping Centre was built in the late 1970s and 1980s. It occupies most of the development site and rises to a maximum of four storeys, with the Vue Cinema located on the south-east corner of the site and a multi- storey car park on the south-west corner.
- 2.5.2 Currently, the site is not permeable, with no open public routes. The shopping complex is a collage of fronts with retail uses opening up to the main internal spaces. The shops are currently largely vacant. As is typical of this type of 'anywhere' development, the main public orientation of the retail mall is internal with much of the outer facing facades offering very little by way of quality for the streetscape of Newbury.
- 2.5.3 The application site is surrounded mostly by retail, office and residential buildings and streets of moderate width.
- 2.5.4. The pages illustrate the largely 'dead' facades on the outer edges of the Kennet Centre.

2.5.5 Illustration 5 on this page shows a modern day replication of a Georgian building, unfortunately undermined by the disconnect between elevation and section, as seen with the floors running across windows.



Figure 4. Aerial view of site looking South-East





3. Bartholomew Street



5. Market Place



2. Market Street - Service Yard entrance



4. Cheap Street - The Arcade Alley entrance



2.6. CONSERVATION AREA AND LISTED BUILDINGS

2.6.1 Newbury has an abundance of Statutorily Listed Buildings, some of which are illustrated here. The Newbury Town Centre Conservation area is a large Conservation Area covering most of the town centre.



1 28 Bartholomew St Grade II*



2 16 Bartholomew St Grade



3. The Newbury Grade II



. 27 Market Place Grade II



5. 21-25 Market Place Grade II



6. The Corn Exchange Grade II



7. Catherine Wheel Inn Grade



8. 33-34 Cheap St Grade II



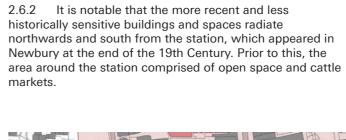
9. St Nicolas Church Grade I



10. Town Hall Grade II



11. Newbury Post Office Grade II



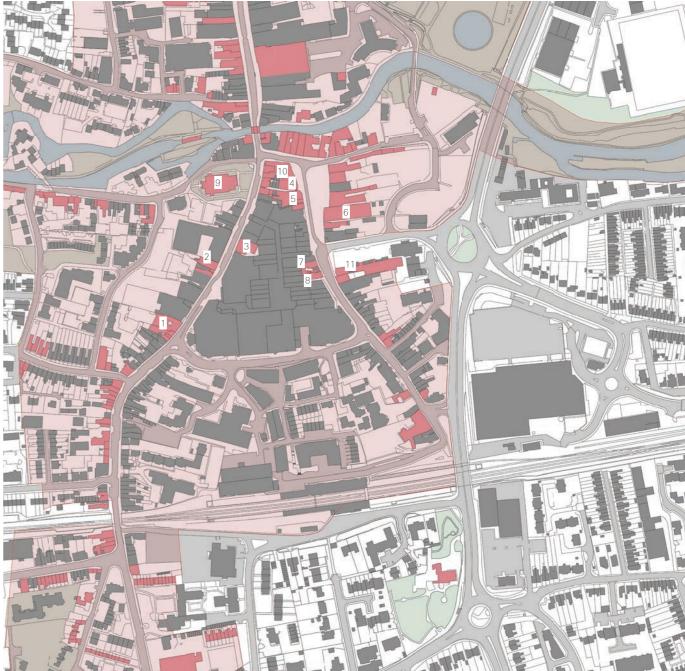


Figure 5. Map of Conservation area and key listed buildings

2.7. HISTORY OF NEWBURY

- 2.7.1 Newbury is a market town in Berkshire that dates back to the 11th century. The town centre is located around the old Market Place which dates back to when the town was formed. The earliest recorded mention of Newbury was in the 'Ecclesiastical History of England and Normandy' where the town was mentioned to have been granted permission to hold a fair and a market.
- 2.7.2 By the 12th century, the town was recorded to have 22 households.
- 2.7.3 The town has a rich history, having experienced pandemics, the Black Death affecting a third of its population in the 14th century, the War of the Roses, and the Civil War.
- 2.7.4 During the 19th century the Kennet and Avon Canal was opened to enable corn transport from Reading to Bristol. The canal brought new opportunities and challenges in the town. This period was marked by innovation, with William Plenty's invention at the peak, the design of a 'Pulling and Sail' lifeboat built at the Eagle Works factory which used to sit on the application site. When the Great Western Railway (GWR) opened a railway line in 1847, business was diverted from the canal. In 1852, GWR bought the canal for one fifth of its construction cost.
- 2.7.5 The Railway company did not carry out any improvement works during their ownership and tried to close the canal years later. The closure order was rejected and the canal lived to serve during the second world war as a safer transport route for goods. After the war, the canal was transferred to the British Transport Commission. In the latter part of the 20th century the canal was restored and reopened.
- 2.7.6 The application site sits between the river and canal which is located to the north, and the railways, located to the south.
- 2.7.7 North of the town centre, the area appears to have been used for storage and management during the period when goods were transported along the Kennet River and Avon Canal, a time when the Corn Exchange was built. Following the emergence of railway transport in Newbury, the activity shifted south, tying up closer with the town centre.



Figure 6. Historical photograph of the Catherine Wheel Pub



Figure 7. Market day in the Market Place at Newbury. December 1935

2.8. NEWBURY URBAN GRAIN

- 2.8.1 Buildings within the town centre vary in age, quality and architectural styles, creating a varied and interesting townscape. They principally date from the 17th to the 20th centuries.
- 2.8.2 To the north of the town centre, Georgian and Victorian buildings are characterised by finer grain blocks on smaller plots, reflecting the historic burgage plot layout of the medieval town.
- 2.8.3 During the industrial periods in the 19th and 20th centuries, and particularly after the arrival of the railway, development for industry and commerce around the area of the station produced larger buildings on larger plots, removing the tight urban grain, and becomes more functional in aesthetic and nature.
- 2.8.4 This change to a coarser grain continued after bomb damage during the Second World War and subsequent development in the latter part of the 20th century.

- 2.8.5 This pattern of urban grain of the area is emphasised in the diagram shown on the opposite page, demonstrating the transitional position of the site within the surrounding context.
- 2.8.6 Buildings to the north of the town centre and surrounding streets to the east and west of the site are predominantly between two and four storeys high, and are mostly built from brick with older structures being built with a timber frame. The majority of the buildings are formed of commercial premises at ground floor, with residential or office space above.
- 2.8.7 By contrast the site itself and the area to the south is characterised by coarser grain of larger building footprints. Buildings are three to four (commercial) storeys high and are of brick/concrete/panel facades with none of the finer detailing of the earlier buildings.

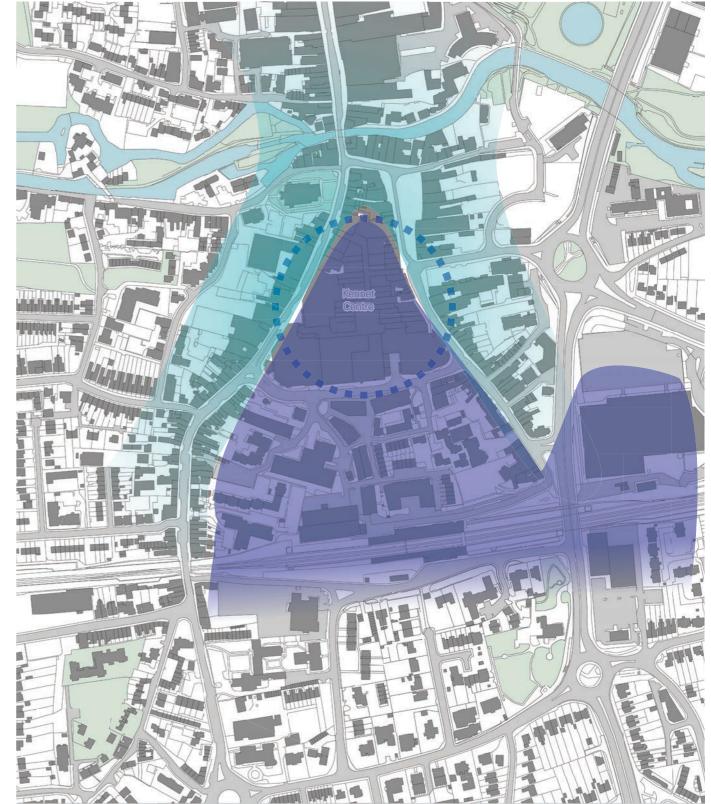


Figure 8. Figure-Ground map of Newbury

Architecturally less sensitive

Architecturally sensitive

2.9. WIDER ARCHITECTURAL CONTEXT OF NEWBURY

HISTORICAL MARKET TOWN

- 2.9.1 Through reflecting on Newbury's character as a place, a proposal can be designed which responds directly to it, drawing from its contextual form in a way that feels like a natural step forward from the existing.
- 2.9.2 A large part of the contextual form is Newbury's architectural character and how it is experienced through the grain and aesthetic of the buildings facing onto the town's public streets and spaces.
- 2.9.3 While this character ranges across the town, especially during a time of development, the historic core of the town centre generates consistency within the centre of Newbury.



1. The Corn Exchange



2. The Newbury PH



3. St Nicolas Church



4. Newbury Town Hall







The Hatchet Inn Market Place







9. The Watermill Theatre



11. Newbury Railway Station

TRADITIONAL BUILDINGS

2.9.4 Buildings within the Conservation Area are built from a range of materials and reflect different architectural styles. Many of the buildings from the Medieval period to the seventeenth century use timber framing. From the seventeenth century onwards most buildings within the town centre are evident as being built from brick, specifically red brick.

2.9.5 Stone detailing and features, along with stucco, render and colour wash have been used in many buildings for decoration. Roofing materials vary within the Conservation Area, with a mix of slate and plain clay tiles being used.

ALLEYWAYS

2.9.6 Historic alleyways are present in the town centre: historic rights of way reflecting the pattern of development during the medieval period following burgage plots lines.



1. Cheap Street



3. 17 Bartholomew St



2. The Globe Inn



4. The Catherine Wheel Pub











PUBLIC SPACES

- feature of the town centre.
- 2.9.8 Good quality hard landscaping combined with varied architectural typology and street lighting create welcoming, safe and enjoyable places for residents and visitors.
- 2.9.7 Newbury town centre has a number of high quality and interesting public spaces which are an important 2.9.9 Contrasting with the urban open space of Market Place is the open green area around the River Kennet and the lanes that cut through the historic building plots of the medieval town
 - 2.9.10 Significantly, the Kennet Centre prevents ease of movement between these spaces in its current form. Re-connecting these spaces is a major driver for the new design proposals.





3. Newbury Town Hall and Market Place





4. Corn Exchange and Market Place



5. Mansion House St



7. The banks of the river





NEWBURY CONTEMPORARY DEVELOPMENT

- 2.9.10 Development in the latter decades of the 20th century have quite often failed to respond to the local and regional context of Newbury.
- 2.9.11 From the construction of the telephone exchange, the Kennet Centre in the 1970s, though to the development of the Parkway shopping centre, the buildings have been at best mediocre, often of poor architectural quality and could, from their appearance, be located in almost any town in England.
- 2.9.12 These buildings make little effort to assimilate themselves into Newbury, but are at the same time significant in their presence and impact. These buildings demonstrate that lower rise buildings (Vue Cinema) can have a greater detrimental impact on a town than taller more elegant ones, such as the Town Hall.









4. Premier Inn and Travelodge hotels







7. Telephone Exchange



5. Travelodge Hotel



8. Council Offices

2.10. SITE HISTORY

2.10.1 Historically the site has been home to small and large scale industries including cloth making and marine iron works, and the area between Bartholomew Street, Cheap Street and Market Place was one of the earliest occupied areas of the medieval town of Newbury.

2.10.2 The site has always been an important part of the history of Newbury. As early as the 15th century this site was renowned across Europe for the production and manufacture of high quality twill-backed cloths. The Winchcombe family from 1465 to 1533 were known as clothiers par excellence, with their clothing being highly sought after all across Europe. Of particular note was the manufacture of 'Kerseys' 1 yard by 16 yard pieces of fabric dyed in rich tones using woad, a yellow flowered plant grown in Britain that produced high quality dye.

2.10.3 Towards the end of the 18th century, the site became Plenty's Eagle Iron Works, an engineering works founded by William Plenty who went on to design and build steam engines and boilers used on ships including the Royal Navy. Industrial use of the site continues into the late 19th century.

2.10.4 During the WW2, industrial sites in Newbury worked to support war effort, producing parts for Spitfire and Hurricane aeroplanes. The town centre was bombed in 1943, with historical buildings including St. Bartholomew's Almshouses, St. John's Church destroyed in the bombing.



2. Dying cloth on Cheap Street



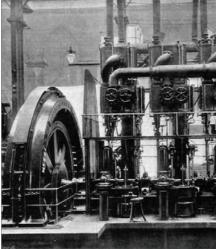
3. Kersey twill cloth



b. Woad seeds



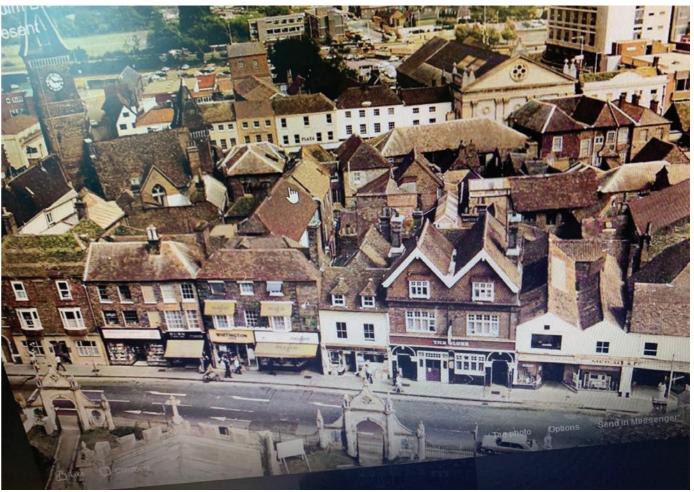
. Historical site map



4. Eagle Iron Works advertising poster



6. Entrance to Plenty's Eagle Iron Works



1. Historical roofscapes - Bartholomew Street



WW2 Newbury town centre bomb damage, Circa 1940



4. WW2 Bombing, Bartholomew Street, Circa 1940



Circa 1980, Market Place, Cheap Stree



5. Circa 1930, Cheap Street

2.11. KENNET CENTRE HISTORY

- 2.11.1 The next major change to the site occurred between 1960 and 1982 when the Kennet Shopping Centre was conceived, designed and developed, effectively clearing away much of the historical grain and character from this site.
- 2.11.2 In the 1960s, an initial scheme to construct a new shopping centre on the area between Bartholomew Street, Cheap Street and Market Place in Newbury town centre was proposed, to be completed in several phases. By 1974 the first stage of the work to create a supermarket, bank and around 20 other shops was complete. In 1982, work on phase II of the scheme began. This aimed to double the size of the existing shopping centre (renamed the Kennet Centre) and to create covered walking areas.
- 2.11.3 In 1984, plans were approved by the local authority for a new bus station, Sainsbury's supermarket, a new department store and a new car park, to create a total of 55 shops on a 5 acre site. The new shops were completed in the summer of 1985.
- 2.11.4 A number of older buildings along the street frontages were retained, mainly towards the north but over the central and southern part of the site, the tight urban grain with alleyways passing through was destroyed and the monolithic shopping centre created the internal, inward looking environment on the site today.



1. c 1978 - Area between Cheap St and Bartholomew St, with buildings demolished prior to the start of the final phase of the shopping centre.



4. c 1970s Bear Lane to Cheap Street, before the building of the Kennet 5. Inside the Kennet Centre 1985 Centre



2. c 1985 Kennet Centre opening 3. c 1985 Kennet Centre entrance







1. An aerial view of Newbury, Kennet Centre site, before the building of the Kennet Centre in the 1970s

2.12. HISTORICAL URBAN GRAIN

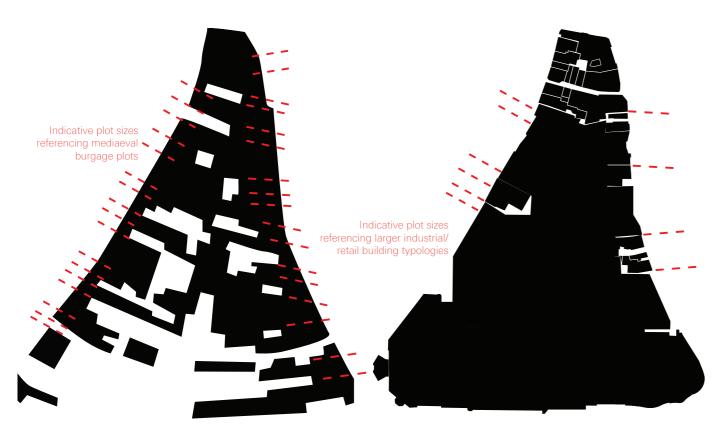


Figure ground diagram 1888-1913

Figure ground diagram - 2020



Post
Post
Satha

S. M. 251

D. S. Stones

Ston

'Us Aerial view

1888-1913

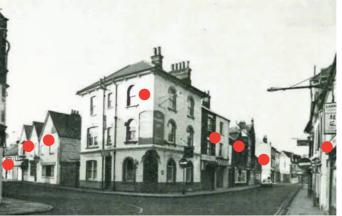
2.12.1 Many historic buildings within the site (marked red on the photos below), including buildings fronting the streets, were demolished in the 20th century to make way for the future Kennet Centre.



Cheap St 1969-70



3. Market Street/ Bartholomew Street corner



5. Cheap St and Market St corner

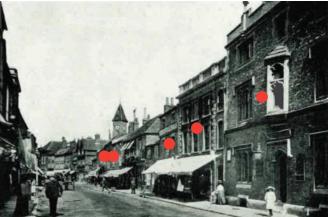
2.12.2 These buildings were of varying architectural character, however together they used to contribute to the coherent and interesting street frontages, later lost with the erection of the shopping centre.



Bartholomew Stree



Bartholomew Street



6. Bartholomew Street

2.13. THE KENNET SHOPPING CENTRE TODAY

- 2.13.1 With the changing landscape of the retail sector and with the physical limitations and dated appearance of the Kennet Centre, it has been suffering a decline in recent years. Whilst it was possible to attract some interim interest, the long term prospects for regenerating this centre in its current form are limited as there is little or no interest in this type of retail space.
- 2.13.2 The interior is well maintained but, without the activation of occupied shopfronts, looks neglected and forgotten.
- 2.13.3 The exterior facades, due to the nature of the upper floor uses within present disappointingly blank and monolithic facades to the streetscape.









4. Bartholomew St elevation looking north







2. Cheap Street entrance



3. Covered interior mall



4. The existing upper level service yard with views to the Town Hall clock tower



5. Mall interior view

